

Message Text

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46

ACTION SS-30

INFO OCT-01 ISO-00 SSO-00 /031 W
----- 060361

R 201345Z DEC 73
FM AMEMBASSY REYKJAVIK
TO SECSTATE WASHDC 4195

S E C R E T SECTION 1 OF 3 REYKJAVIK 1539

EXDIS - SPECAT

E.O. 11652: GDS
TAGS: MARR IC NATO
SUBJECT: IDF NEGOTIATIONS

FOLLOWING MSG FROM COMICEDEFOR DTG 181935Z SENT ACTION CINCLANT
INFO REYKJAVIK DEC 18 REPEATED TO YOU.
QUOTE

S E C R E T SPECAT
SECTION ONE OF THREE
IDF NEGOTIATIONS

A. SECSTATE 011825Z DEC 73

1. DURING THE LAST SESSION OF THE NEGOTIATIONS IT WAS RECOGNIZED THAT
THERE IS INCREASING PRESSURE FOR A MORE DETAILED LOOK AT THE STRUCTUR
E
AND COMPOSITION OF THE DEFENSE FORCE. THE BREAKDOWN THAT FOLLOWS IS
BASED ON THE ASSUMPTION THAT ICELAND WANTS TO MAINTAIN A FORCE CAPABL
E
OF DIRECT DEFENSE OF ICELAND AND THEREFORE IT IS TO OUR ADVANTAGE TO
MAXIMIZE THE NUMBERS INVOLVED IN DIRECT DEFENSE. THERE ARE THREE BASI
C
QUESTIONS THAT KEEP RECURRING AS ICELANDIC OFFICIALS PROBE THE DETAIL
S
OF OUR OPERATIONS. THESE QUESTIONS ARE:
A. WHY CAN'T UNITS BE BASED AT OTHER LOCATIONS AND DO THEIR TASKS ON
A
ROTATIONAL BASIS FROM ICELAND?
B. WHY CAN'T SPECIFIC JOBS OR TASKS BE PERFORMED BY CIVILIANS?
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C. WHY CAN'T A CIVILIAN-MANNED SURVEILLANCE BASE, WITH A NATO COMMITM
ENT

PAGE TWO RUDISDD0001 S E C R E T SPECAT

FOR DEFENSE IN WAR TIME, SERVE AS SUFFICIENT DEFENSE FOR ICELAND?

2. REF A PRESENTED A NEW TABLE THREE FOR SUBMISSION TO THE GOI. AL-
THOUGH
CORRECT IN MILITARY STRENGTH ASSIGNED AND REDUCTIONS PROPOSED, IT IS
POSSIBLE THAT THE TABLE RAISES ADDITIONAL QUESTIONS AND TENDS TO OPEN

THE DOOR FOR A MORE DETAILED LOOK WITHOUT PROVIDING SUFFICIENT GUIDAN
CE

FOR ANSWERS TO THE BASIC QUESTIONS DISCUSSED IN PARA 1 ABOVE. RECOGNI
Z-
ING THAT THERE IS A UNANIMOUS PUSH BY GOI OFFICIALS FOR A CLOSER
EXAMINATION OF THE STRUCTURE OF THE FORCE, IT IS BELIEVED THAT MORE
COMPREHENSIVE INFORMATION SHOULD BE AVAILABLE TO THE U.S. NEGOTIATING

TEAM FOR USE AT THEIR DISCRETION. IT IS IMPORTANT THAT WE ESTABLISH
AGREEMENT ON THE BREAKDOWN OF THE COMPOSITION OF THE FORCE, TOGETHER
WITH EXPLANATORY STATEMENTS, IN LANGUAGE THAT CAN BE UNDERSTOOD BY IC
E-
LANDERS, AND WHICH PROVIDES ANSWERS TO THE THREE BASIC QUESTIONS IN
PARA

1 ABOVE. AGREEMENT OF ALL PARTICIPANTS IS REQUIRED TO AVOID EXTEMPOR-
ANEOUS OR AD HOC DECISIONS DURING THE REMAINDER OF THE NEGOTIATING
SESSIONS.

3. IT MUST BE REALIZED THAT DOCUMENTS THAT ARE FORMALLY PRESENTED TO
THE
GOVERNMENT OF ICELAND NEGOTIATING TEAM WILL MOST ASSUREDLY BE PRESENT
ED
TO THE FOREIGN AFFAIRS COMMITTEE, PROBABLY TO THE ALTHING, AND
POSSIBLY
FIND THEIR WAY INTO THE PUBLIC MEDIA. IT IS BELIEVED THAT MORE
DETAILED

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INFORMATION DISCUSSED OVER THE NEGOTIATING TABLE OR DISCUSSED INFORMA
LLY

BETWEEN THE NEGOTIATORS CAN BE EXPECTED TO BE RETAINED WITHIN THE MFA
AND NOT SUBJECTED TO THE SAME DEGREE OF INTENSE POLITICAL AND PUBLIC
SCRUTINY.

4. IN VIEW OF THE ABOVE CONSIDERATIONS, IT IS RECOMMENDED THAT WE HAV
E

TWO VERSIONS OF TABLE THREE. THE FIRST VERSION TO INCLUDE GENERAL FUN
CT-

IONAL STATEMENTS AND AGGREGATE PERSONNEL TABULATIONS, REALIZING THAT
THIS TABLE WILL BE FORMALLY PRESENTED TO THE GOVERNMENT OF ICELAND AN
D

MAY APPEAR IN THE PUBLIC DOMAIN. A SECOND VERSION OF THE TABLE WOULD
CONTAIN MORE DETAILED INFORMATION AND WOULD BE PROVIDED INFORMALLY BY
U.S. NEGOTIATORS AT THEIR DISCRETION TO THE GOI NEGOTIATORS.

5. TO ANSWER THE QUESTIONS OF PARA 1 IN THE BEST INTEREST OF THE UNIT
ED

STATES, IT IS IMPORTANT THAT THE INFORMATION WE PROVIDE SUPPORT THE N
EC-
NECESSITY FOR THE MILITARY NATURE OF KEY OPERATIONS AND THAT THERE BE A
LOGICAL PROGRESSION TOWARD MORE CIVILIANIZATION OF THE LESS SENSITIVE
FUNCTIONS AND LESS COMBAT-ORIENTED TASKS. THE GENERAL THRUST OF THE U
.S.
POSITION SHOULD BE THAT NEITHER ICELANDIC NOR U. S. CIVILIANS CAN BE
TASKED WITH RESPONSIBILITIES INVOLVING COMBAT DUTIES. TO ACCOMPLISH T
HE
ABOVE, THE TABLE IS RESTRUCTURED IN DESCENDING ORDER ACCORDING TO THE

NECESSITY FOR PREDOMINANT MILITARY PERFORMANCE OF THE FUNCTIONS. TO

PAGE FOUR RUDISDD0001 S E C R E T SPECAT
EMPHASIZE THE MILITARY ASPECTS OF THE COMMAND AND CONTROL FUNCTIONS,
AIR
FORCES ICELAND IS SPLIT INTO TWO CATEGORIES--SUPPORT AND COMMAND AND
CONTROL; AIR DEFENSE RADARS ARE SPLIT INTO THE FUNCTIONAL CATEGORIES
OF
COMMUNICATION AND SURVEILLANCE AND COMMAND AND CONTROL AND SOME OF TH
E
SUPPORT TASKS WITHIN THE FIGHTER INTERCEPTOR SQUADRON ARE SHOWN UNDER
SECRET

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DEFENSE SUPPORT.

TABLE III

FOR PRESENTATION TO THE GOVERNMENT OF ICELAND

ARTICLE V OF THE NATO TREATY STATES THAT "THE PARTIES AGREE THAT ARME
D
ATTACK AGAINST ONE... SHALL BE CONSIDERED AN ATTACK AGAINST THEM ALL
...
AND THAT EACH OF THEM ... WILL ASSIST THE PARTIES SO ATTACKED BY TAKI
NG
FORTHWITH INDIVIDUALLY AND IN CONCERT ... SUCH ACTION AS IS DEEMED NE
CE-
SSARY ... TO RESTORE AND MAINTAIN THE SECURITY OF THE NORTH ATLANTIC
AREA." FURTHER, ARTICLE XI OF THIS TREATY PROVIDES THAT " ... ITS
PROVISIONS SHALL BE CARRIED OUT BY THE PARTIES IN ACCORDANCE WITH THE
IR
RESPECTIVE CONSTITUTIONAL PROCESSES." ANALYSIS OF THE ABOVE ARTICLES
REVEALS THAT IMPLEMENTATION OF THE TREATY WILL REQUIRE TIME ON THE PA
RT
OF THE NATO ALLIES; HOWEVER, THE PRESENCE OF U.S. FORCES IN ICELAND
WILL ASSURE EXPEDITIOUS REACTION ON THE PART OF THE UNITED STATES. TH
E
KEY THEREFORE, TO THE SECURITY OF ICELAND, IS TO PROVIDE THE BASIC

PAGE FIVE RUDISDD0001 S E C R E T SPECAT
ORGANIZATION FOR INITIAL PROTECTION AND EXPEDITIOUS REINFORCEMENT TO
ALLOW NATO MEMBERS DUE PROCESS IN IMPLEMENTING PROVISIONS OF THE TREA
TY.
THE CONCEPT OF THE DEFENSE FORCE ORGANIZATION IS TO PROVIDE A CREDIBL

E
AND REAL DEFENSE SO THAT, IN THE EVENT OF ATTACK, REINFORCEMENT CAN B
E
RAPIDLY INTRODUCED TO BUILD AN EXPANDED FORCE ADEQUATE FOR THE OVERAL
L
DEFENSE OF ICELAND. SO LONG AS THESE DEFENSES REMAIN CREDIBLE, THEY
WILL DETER ATTACK. WITH DEFENSE AND DETERRENCE ESTABLISHED, WE CAN LO
OK
TO THE ESTABLISHMENT OF GENUINE DETENTE, AS OPPOSED TO THE ILLUSION O
F
DETENTE, ON THE NORTHERN FLANK OF NATO. ONLY THROUGH ENSURING THE
SECRET

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APPROPRIATE BALANCE OF DEFENSE, DETERRENCE AND DETENTE CAN THE SECURI
TY
AND INDEPENDENCE OF ICELAND BE ASSURED. A CREDIBLE DEFENSE MUST NOT
ONLY SATISFY OUR OWN JUDGMENT, BUT EVEN MORE IMPORTANT, IT MUST BE
BELIEVABLE TO A POTENTIAL ENEMY. WITHOUT A VIABLE AND CREDIBLE
DEFENSE, DETERRENCE FAILS AND, WITH THE SPEED OF MODERN WARFARE, AN
ATTACKING FORCE COULD SEIZE KEY INSTALLATIONS IN ICELAND BEFORE
REINFORCEMENT ACTION COULD BE ACCOMPLISHED. IF AN UNDEFENDED
SURVEILLANCE CAPABILITY WERE MAINTAINED, AND EVEN IF THE SURVEIL-
LANCE CAPABILITY WAS ABLE TO PREDICT THE PROBABILITY OF IMPENDING
ATTACK, INTRODUCTION OF COMBAT FORCES IN A CRISIS SITUATION MIGHT
BE CONSIDERED DESTABILIZING, WITH THE RESULT THAT POLITICAL CONSIDER-

PAGE SIX RUDISDD0001 S E C R E T SPECAT
ATIONS COULD PRECLUDE DEPLOYMENT PRIOR TO THE ACTUAL ONSET OF ATTACK.
WITHOUT DEFENSES, DETERRENCE FAILS AND EVEN A MODEST ATTACK IS ASSURE
D
OF SUCCESS. WITH THE ENEMY IN CONTROL OF KEY INSTALLATIONS AND FACILI
-
TIES IN ICELAND, NATO WOULD BE FACED WITH TWO VERY UNATTRACTIVE ALTER
NA-
TIVES. THE FIRST ALTERNATIVE WOULD BE TO COUNTERATTACK AND DRIVE THE
ENEMY FROM THE POSITIONS THEY HOLD. SUCH AN ATTACK WOULD BE A MAJOR
OPERATION AND COULD HAVE A DEVASTATING EFFECT ON ICELAND. THE SECOND
ALTERNATIVE WOULD REQUIRE THE NEUTRALIZATION OF THE ENEMY FACILITIES
IN ICELAND AND, AT LEAST DURING THE EARLY STAGES OF WAR, THE ISOLATIO
N
OF ICELAND SO THAT IT COULD NOT BE USED AS A BASE BY THE ENEMY. THIS
LATTER ALTERNATIVE WOULD RESULT IN COMPLETE CUTOFF FROM NATO ALLIES A
ND
WOULD BE EQUALLY DEVASTATING TO THE PEOPLE OF ICELAND. IT IS THERFORE
VITAL TO MAINTAIN CREDIBLE DEFENSES SO THAT DETERRENCE IS ASSURED. TO
ACCOMPLISH THE ABOVE, THE FORCE IS FUNCTIONALLY ORGANIZED AS FOLLOWS:
294 MILITARY PERSONNEL, LESS THAN 10 PER CENT OF THE FORCE, ARE
DEDICATED TO COMMAND AND CONTROL FOR THE MILITARY SUPERVISION AND DIR
EC-
TION OF THE DEFENSE EFFORT. ALMOST 1/3 OF THE FORCE
SECRET

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ACTION SS-30

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S E C R E T SECTION 2 OF 3 REYKJAVIK 1539

EXDIS - SPECAT

E.O. 11652: GDS
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SUBJECT: IDF NEGOTIATIONS

FOLLOWING MSG FROM COMICEDEFOR DTG 181935Z SENT ACTION CINCLANT
INFO REYKJAVIK DEC 18 REPEATED TO YOU.

QUOTE

S E C R E T SPECAT

SECTION TWO OF THREE

FORCE.

A BASIC CONCEPT OF THE TABLE BELOW IS THAT CIVILIANS, U.S. OR ICELANDIC,

CANNOT BE ASSIGNED DUTIES WHICH WOULD REQUIRE DIRECT ENCOUNTER WITH THE

ENEMY. UTILIZING THE RATIONALE ABOVE, IT CAN BE SEEN THAT, ON A PER-
CENTAGE BASIS, CIVILIANIZATION IS SMALLEST IN THE COMBAT-RELATED
FUNCTIONS PROGRESSING TOWARD GREATER CIVILIANIZATION IN THE SUPPORT AND

SUPPORT-RELATED AREAS.

ROTATIONAL REDUC REDUC W

/

EXPLANATION	MILITARY UNIT	W/O SCTY	SCTY
FUNCTION OF FUNCTION	STRENGTH REDUCTIONS	CLEARANCE	CLEARANC
E			
COMMAND & MILITARY SUPERVISION,	294 0	0	-12
CONTROL DIRECTION & CONTROL			
OF AIR, SEA & LAND			
SECRET			

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COMBAT SYSTEMS & UNITS

AS WELL AS SUPPORT AND

LOGISTIC ACTIVITIES.

DEFENSE UNITS MOST DIRECTLY 969 -425 0 -18

COMBAT CONCERNED WITH

OPERATIONS EXECUTING THE DEFENSE

MISSION. IN THE EVENT
OF ATTACK, THESE UNITS
WOULD MAKE INITIAL COMBAT
CONTACT WITH ENEMY FORCES.
THEIR MISSIONS INCLUDE SUR-
VEILLANCE, DETECTION, IDENTI-
FICATION, TRACKING, AND, IF
NECESSARY, DESTRUCTION OF
HOSTILE SHIPS, SUBMARINES &
AIRCRAFT. THEY ALSO ENTAIL
NATO BASE SECURITY AND DIRECT
ENGAGEMENT WITH HOSTILE GROUND
FORCES. A COLLATERAL
MISSION IS NEUTRALIZING

PAGE THREE RUDISDD0002 S E C R E T SPECAT

POTENTIALLY DANGEROUS
EXPLOSIVE DEVICES IN
A PEACETIME OR COMBAT
ENVIRONMENT.

SURVEIL- UTILIZING CLASSIFIED 811 0 -115 -65
LANCE EQUIPMENT & HIGHLY
COMMUN- SOPHISTICATED TECHNIQUES,
ICATIONS CONDUCTS OCEAN & AIR
SURVEILLANCE FOR DETEC-
TION & EARLY WARNING,
AND PROVIDES COMMUNICATIONS
FOR DISSEMINATION OF INFORMA-
TION TO ENSURE APPROPRIATE READI-
SECRET

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NESS OF DEFENSE FORCE COMBAT RESOURCES.

DEFENSE PROVIDES SPECIALIZED 304 0 0 -49
SUPPORT EQUIPMENT & PERSONNEL
EXPERTISE TO SUPPORT
UNIT AIRCRAFT MAINTENANCE
ACTIVITIES IN REPAIR &
READINESS TESTING OF

PAGE FOUR RUDISDD0002 S E C R E T SPECAT

COMBAT SYSTEMS TO ASSURE
MAXIMUM NUMBER OF OPERA-
TIONAL AIRCRAFT.

OPERA- PROVIDES SUPPORT FOR 47 0 -11 -11
TIONS ACCURATE, PRECISE & SAFE
SUPPORT NAVIGATION. OBSERVES, COLLECTS,
ANALYZES & REPORTS WEATHER DATA
AND CONDITIONS. PROVIDES FORE-
CASTS OF WEATHER AFFECTING
MILITARY OPERATIONS.
IN THE EVENT OF
DEFENSE OPERATIONS,

PROVIDES CLASSIFIED
WEATHER BRIEFINGS FOR
COMBAT OPERATIONS.

SEARCH & UTILIZING SOPHISTICATED 53 -20 0 -2
RESCUE EQUIPMENT & PERSONNEL
HIGHLY TRAINED IN
SPECIALIZED TECHNIQUES,
PROVIDES SEARCH FOR

PAGE FIVE RUDISDD0002 S E C R E T SPECAT

AND RESCUE OF PERSONNEL
IN DISTRESS ON LAND OR
AT SEA. CRUCIAL TO THIS
MISSION ARE PERSONNEL
SPECIALLY TRAINED
AS MEDICAL PARACHUTISTS.

SECRET

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IN THE EVENT OF DEFENSE
OPERATIONS, EXECUTES
SEARCH & RESCUE MISSIONS
IN A COMBAT ENVIRONMENT.

GENERAL PROVIDES FOOD, CLOTHING, 839 0 -283 -43
SUPPORT SHELTER, EQUIPMENT AND
MOBILITY SUPPORT FOR ALL OF
THE ABOVE ACTIVITIES. IN
THE EVENT OF DEFENSE OPERA-
TIONS, SUPPORT FUNCTIONS ARE
DRAWN DOWN TO PROVIDE TRAINED
PERSONNEL FOR ADDITIONAL INFANTRY
COMPANIES TO SUPPLE-
MENT THE GROUND

PAGE SIX RUDISDD0002 S E C R E T SPECAT

DEFENCE FORCE.

TOTAL 3317 -445 -409 -20
0

2872 2463 226

3

TABLE III
FOR USE BY U.S. NEGOTIATING TEAM
ROTATIONAL REDUC REDUC

W/
FUNCTION UNIT MISSION MILITARY UNIT W/O SCTY SCTY
UNITS STATEMENT STRENGTH REDUCTIONS CLEARANCE CLEARA
NCE

COMMAND & COMMANDS, COORDINATES 48 ---- ---- ----
CONTROL & CONTROLS JOINT DEFENSE
HQ ICELAND FORCE ACTIVITIES.
DEFENSE
FORCE

FLEET AIR DIRECTS & COORDINATES 111 ---- -12
KEFLAVIK OCEAN SURVEILLANCE &
DEFENSE ACTIVITIES.

SECRET

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AIR DEFENSE DIRECTS, CONTROLS AND 117 ---- A ---- --
--
RADAR COM- COORDINATES AIR SUR-
MAND AND VEILLANCE ACTIVITY

PAGE SEVEN RUDISDD0002 S E C R E T SPECAT
CONTROL AND AIR DEFENSE MISSIONS.
AIR FORCES DIRECTS EMPLOYMENT OF 18 ---- ---
-
ICELAND AIR DEFENSE RESOURCES.
COMMAND
SECRET

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ACTION SS-30

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S E C R E T SECTION 3 OF 3 REYKJAVIK 1539

EXDIS - SPECAT

E.O. 11652: GDS
TAGS: MARR IC NATO
SUBJECT: IDF NEGOTIATIONS

S E C R E T SPECAT
SECTION THREE OF THREE
TRACKING AND, IF NECESSARY,
DESTRUCTION OF HOSTILE
SHIPS & SUBMARINES.

AIRBORNE EXTENDS SURVEILLANCE, 42 -80 ----
EARLY DETECTION & CONTROL
WARNING CAPABILITY OF ICELAND-
DETACHMENT BASED AIR DEFENSES.

MARINE PROVIDES SECURITY FOR 129 ---- -18
BARRACKS THE NATO BASE AND

RESOURCES AND IS NUCLEUS
OF GROUND DEFENSE FORCE

PAGE TWO RUDISDD0003 S E C R E T SPECAT
WHICH IS SUPPLEMENTED BY
OTHER UNITS.

EXPLOSIVE INVESTIGATES, IDENTIFIES, 3 ---- ---- ----
ORDNANCE DISARMS AND/OR DISPOSES OF
SECRET

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DISPOSAL POTENTIALLY DANGEROUS ORDNANCE.
969 -425 0 -18

SURVEILLANCE &
COMMUNICATIONS

NAVAL RADIO DIRECTION 148 ---- ---- -8
SECURITY FINDING.
GROUP
ACTIVITY

NAVAL OCEAN SURVEILLANCE 129 ---- ---- -12
FACILITY

AIR DEFENSE AIR SURVEILLANCE 172 ---- -59 -31

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RADARS PROVIDING RADAR
DETECTION OF AIR-
CRAFT.

NAVAL PROVIDES COMMUNICA- 326 ---- -56 -1
4
COMMUNICA- TIONS FOR ALL ELEMENTS
TION STA- OF ICELAND DEFENSE
TION FORCE. HANDLES
ENCRYPTION & DECRYPTION
UTILIZING CODES
AND CIPHERS.
811 ---- -115 -6

5

DEFENSE
SUPPORT

AIRCRAFT SUPPORT OR OPERA- 284 ---- ---- -2
9
INTERMEDIATE TIONAL PREPARATION,
MAINTENANCE REPAIR, MAINTENANCE
SECRET

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DEPARTMENT & READINESS TESTING

PAGE FOUR RUDISDD0003 S E C R E T SPECAT
OF COMBAT AIRCRAFT
IN & SYSTEMS.

FIGHTER SUPPORT OF OPERATION-
SQUADRON AL PREPARATION, REPAIR
MAINTENANCE MAINTENANCE & READINESS
SUPPORT TESTING OF COMBAT
ELEMENT AIRCRAFT AND
SYSTEMS. 20 ---- -2

0

304 0 0 -4

9

OPERATIONS
SUPPORT

LORAN C PROVIDES LONG-RANGE 13 ---- -11

--

RADIO NAVIGATION
ASSISTANCE FOR
SHIPS AND AIRCRAFT.

WEATHER PROVIDES SPECIAL 34 ---- -11

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WEATHER SERVICES FOR
COMBAT OPERATIONS.

47 ---- -11 -11

SEARCH &
RESCUE

SECRET

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HH-3 LONG RANGE, HIGH 34 ---- -2
SPEED& HIGH CAPACITY
HELICOPTER RESCUE IN
PEACE OR COMBAT ENVIRON-
MENT.

HC-130 IN PEACE OR COMBAT, 19 -20 ----
LONG-RANGE SEARCH,
IDENTIFICATION & RESCUE
ASSISTANCE AND, THROUGH
INFLIGHT REFUELING,

EXTENSION OF THE RANGE

PAGE SIX RUDISDD0003 S E C R E T SPECAT
 OF THE HELICOPTERS. BOTH
 OF THESE UNITS INCLUDE
 PERSONNEL SPECIALLY TRAINED
 AS MEDICAL PARACHUTISTS.

53 -20 0

-2

GENERAL HOUSEKEEPING,
 SUPPORT ADMINISTRATIVE &
 LOGISTIC SUPPORT
 FOR ALL DEFENSE
 FORCE ACTIVITIES.

NAVAL 709 ---- -283 -
 32
 STATION

AIR FORCES 127 ---- ---- -1
 1
 ICELAND
 SUPPORT

OTHER 3 ---- ---- -

 SUPPORT

SECRET

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839 0 -283 -43

3317 -445 -409 -

200

TOTAL REMAINING MILITARY 2872 2463 22

63

UNQUOTE
 IRVING

SECRET

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